Congress of the United States Washington, DC 20515

October 1, 2021

The Honorable Louis DeJoy Postmaster General United States Postal Service 475 L'Enfant Plaza, S.W. Washington, D.C. 20260

Dear Postmaster General DeJoy,

We are writing to express deep concern over the United States Postal Service's (USPS) planned facility consolidations under the Delivering for America plan. As you are aware, these 18 facilities that USPS has targeted for consolidation of mail processing operations were originally part of Phase 2 Network Rationalization Initiative (NRI) that was indefinitely paused in May 2015. We believe that at a minimum, these consolidations should be paused until further information about the justification and impact is made public.

Stakeholders have continuously raised concerns about some of the proposed changes under the Delivering for America plan, with the Postal Regulatory Commission writing in their July 20, 2021 advisory opinion that USPS hasn't provided evidence that customer satisfaction won't be adversely impacted by the changes and that the potential cost-savings that may be realized would not significantly impact the financial condition of the Postal Service.¹ In testimony before the Senate Financial Services and General Government Subcommittee on July 13, 2021, USPS OIG Tammy Whitcomb concurred that further analysis should be conducted before any restructuring under this plan moves forward.¹¹

It is our understanding that hundreds of mail handlers, clerks, and maintenance workers could be impacted by these consolidations, many of whom live close to their workplace and walk and bike to work. If consolidations require these employees to work at different facilities, they could face a significant increase in commute times and costs yet limited to no communication has been provided to them about any potential impact to their livelihoods. Consolidating operations from the Seattle East DDC to the Seattle P&DC could result in impacted employees having to commute through Seattle's significant traffic congestion. For other facilities like the Pocatello CSMPC, operations will be consolidated to the Salt Lake City P&DC which is in a different state and over 160 miles away.

We are worried that moving forward with facility consolidations during the ongoing public health emergency, which continues to impact staffing availability, would result in further service delays and erosion of public trust in one of our nation's most important institutions. Some reports have suggested that facility consolidations could begin as early as August 2021 and conclude by November 2021. If the proposed consolidations proceed on the originally stated timeline, we fear that similar to last year, they will interfere with the timely delivery of election mail in states that have vote-by-mail systems and further degrade mail service heading into the busy holiday season.

When USPS initially launched Phase 2 NRI, the process was conducted with far greater transparency, with USPS providing a publicly available, detailed spreadsheet that disclosed more than 10 data points, including the dates that mail and packages would be processed in the originating and activating plants. This time, USPS has provided only the list of facility changes.ⁱⁱⁱ

To date, we have not seen any documents detailing the analysis or rationale for resuming these facility consolidations. In particular, we are concerned that USPS is relying on Area Mail Processing (AMP) feasibility studies that may be close to a decade old. A 2015 OIG report noted that in April 2014 when the NRI was underway, 88 of the AMP studies contained data that was over 3 years old.^{iv} The OIG also noted that "over time, there is more likely to be changes in mail volume, labor rates, and labor hours that could impact an AMP's projected cost savings" and when Phase 2 was indefinitely paused, the OIG expressed concern that were these consolidations to resume they would be based on "untimely data." We echo these same concerns and do not believe it is appropriate for USPS to carry out their operational mail moves using data this old.

In March 2016, a bipartisan group of lawmakers expressed similar concerns about planned consolidations under the 2015 NRI.^v In response to their letter, on March 18, 2016, then Deputy Postmaster General Ronald Stroman (who is now a member of the Board of Governors of the United States Postal Service) wrote that "Prior to resumption of these [consolidation] activities, the Postal Service will update and review the Area Mail Processing feasibility studies using the most recent available data."^{vi} We look forward to seeing the Postal Service uphold that commitment.

We respectfully request your response to the following questions:

- Will USPS abide by its March 18, 2016, commitment to update the AMP feasibility studies with the most recent available data before proceeding with these consolidations?
- What analysis and impact studies has USPS conducted that led to the announcement earlier this year to consolidate these facilities, and when were these studies conducted?
- What impact will the mail moves at each of these 18 facilities have on the timely delivery of mail?
- On what date are consolidation activities slated to commence and end at each of the facilities?
- What will happen to the employees at each of these facilities and when will they be made aware?
- Does USPS plan to expand the list of facilities beyond the 18 that were announced in May 2021, and if yes, how and when will that determination be made?
- Please provide the following categories of information for each of the impacted 18 facilities, in accordance with the level of detail provided during Phase 2 NRI:
 - The first date that all originating letter mail, flat mail, and packages will be processed in the activating plant
 - The first date that all destinating letter mail, flat mail, and packages will be processed in the activating plant
 - The first date that all delivery point processing letter mail and flat mail will be processed in the activating plant
 - The date when redirections will begin
 - The change date and new location where parcel return service will be available for pickup if applicable for the facility

Thank you for your prompt attention to this important matter. We look forward to receiving your response by October 15, 2021.

Sincerely,

Suzan K. DelBene Member of Congress

Mike Kelly Member of Congress

Zoe Lofgren Member of Congress

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Eleanor Holmes Norton Member of Congress

Michael K. Simpson Member of Congress

Adam Smith Member of Congress

James P. Me

James P. McGovern Member of Congress

Gerald E. Connolly Member of Congress

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Jason Smith Member of Congress

Kon Kind

Ron Kind Member of Congress

Rick Zanen

Rick Larsen Member of Congress

Derek Kilmer // Member of Congress

Dina Titus Member of Congress

Sean Patrick Maloney Member of Congress

Betty McCollum

Member of Congress

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Angie Craig Member of Congress

Take Auchincloss Member of Congress

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Rosa L. DeLauro Member of Congress

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Don Bacon Member of Congress

Tim Nyan

Tim Ryan Member of Congress

Karen Bass Member of Congress

Sanford D. Bishop, Jr. Member of Congress

Gwen S. Moore Member of Congress

Thomas P Tix

Thomas P. Tiffany Member of Congress

Alma S. Adams, Ph.D. Member of Congress

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David B. McKinley, P.E. Member of Congress

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Ferrold Nadler Member of Congress

Raúl M. Grijalva Member of Congress

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Dwight Evans Member of Congress

Mark Jalaam

Mark Takano Member of Congress

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David J. Trone Member of Congress

Matt Cartwright Member of Congress

d.Pa

Danny K. Davis Member of Congress

Anthony G. Brown Member of Congress

Anh Kirkpatrick ' Member of Congress

Susan Wild Member of Congress

Jamie Raskin Member of Congress

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Barbara Lee Member of Congress

Earl Blumenn

Earl Blumenauer Member of Congress

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Cynthia Axne Member of Congress

ⁱ <u>https://www.prc.gov/press-releases/prc-issues-advisory-opinion-postal-service-plan-implement-service-standards-changes</u>

- ⁱⁱ <u>https://www.appropriations.senate.gov/hearings/a-hearing-to-review-the-fy-2022-budget-request-for-the-usps-office-of-inspector-general-and-usps-service-issues-</u>
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- ^{iv} <u>https://www.uspsoig.gov/sites/default/files/document-library-files/2015/no-ar-15-007.pdf</u>
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- ^{vi} <u>https://delbene.house.gov/uploadedfiles/usps_responds_to_u.s._rep._mcsally_letter_2016.pdf</u>